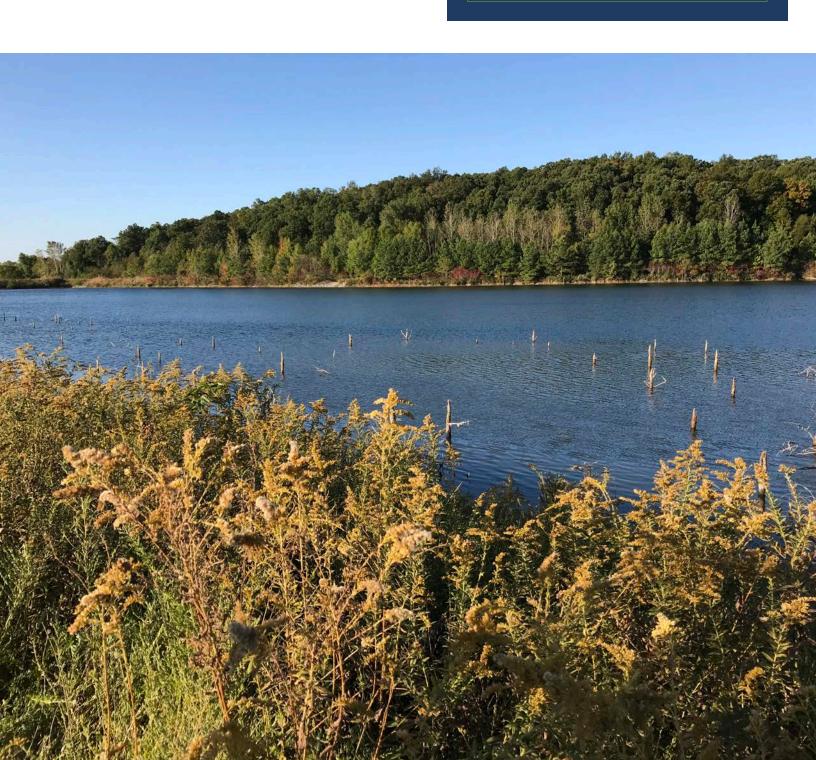


# Land Reclamation Program

# 2018-19 BIENNIAL REPORT



# TABLE OF CONTENTS

### Land Reclamation Program and Administration

- 2 Introduction
- 3 Organization
- 4 Industrial and Metallic Minerals
- 6 Hearings

### **Coal Mining**

- 7 Introduction and Purpose
- 8 Permitting
- 8 Bond Releases
- 9 Alternate Fuels Incorporated (AFI) Permits
- 10 Inspections
- 10 Enforcement
- 11 Bonding
- 11 Bond Forfeiture Reclamation
- 11 Off-Site Impacts

### **Abandoned Mine Lands**

- 12 Activities
- 12 Reclamation Funding
- 13 Reauthorization
- 13 Inventory and Ranking
- 14 Missouri's Abandoned Mine Land
  - **Emergency Program**
- 15 Abandoned Mine Land Featured Projects

### **AML Emergency Coal Reclamation Projects**

20 Projects

### **AML Non-Coal Reclamation Projects**

22 Overview and Projects

### **Industrial Minerals**

- 24 Legislative and Rule Changes
- 24 Public Participation
- 26 Permitting
- 27 Inspections
- 27 Types of Inspections
- 27 Regular Inspections
- 28 Citizen Concern Inspections
- 29 Bond Release and Other Inspections
- 30 Enforcement
- 30 Bonding
- 31 Bond Forfeiture
- 32 In-Stream Sand and Gravel Mining
- 32 Spotlight on the Ozarks: Sand and Gravel Mining

### **Metallic Minerals**

- 34 Introduction and Purpose
- 35 Permitting
- 36 Inspections
- 37 Enforcement
- 37 Bonding

### **Organization**

- 39 Land Reclamation Program Director
  - and Missouri Mining Commission Members
- 40 Information on the Internet

Cover Image: Nestle Purina PetCare Company Golden Products Division, Stoddard County, reclaimed clay mine.

# LAND RECLAMATION PROGRAM AND ADMINISTRATION

### Introduction

Mining activity in Missouri began as early as the 1740s, for mineral commodities such as lead, iron, limestone, sand and gravel. Coal mining, however, began in Missouri in the 1840s. With no legislation or regulation of these operations, there were as many as 67,000 acres left unreclaimed by coalmining operations. An estimated 40,000 acres were left abandoned from the mining of other commodities. Missouri was left with a legacy of acid-mine drainage, dangerous highwalls, toxic mine spoils, dangerous mine shaft openings, unvegetated and barren soils, soil erosion and stream sedimentation.

The Missouri Department of Natural Resources'
Land Reclamation Program was established in
1974 to regulate present mining operations and to
reduce or eliminate the issues caused by coal mining
operations prior to when laws regulating such
operations were enacted. The Land Reclamation
Program works to ensure that today's mining
industry remains in compliance with Missouri Law
Chapter 444 (Rights and Duties of Miners and Mine
Owners). The law includes several chapters that
are enforced by separate units within the Land
Reclamation Program. The Industrial and Metallic
Minerals Mining unit is responsible for sections

"The Metallic Minerals Waste Management Act," RSMo. Chapter 444.350-444.380, and "The Land Reclamation Act," RSMo. Chapter 444.760-444.790. The Projects and Inspection unit and the Abandoned Mine Land and Permit unit are responsible for "The Surface Coal Mining Law," RSMo. Chapter 444.800-444.970.

The state regulations further define these laws. Citizens can find these laws in their entirety in "Rules of Department of Natural Resources Division 40 – Missouri Mining Commission" Chapters 1-10 for coal and industrial minerals. Metallic Minerals regulations are found in "Rules of Department of Natural Resources Division 45 – Metallic Minerals Waste Management" Chapters 1-8.

The ultimate responsibility of the program is to ensure mine sites in Missouri are returned to a suitable land use and the adverse effects from active mining operations are minimized. When properly reclaimed, these areas can once again be used as farmland or wildlife areas. Wildlife habitat remains a primary concern of the Land Reclamation Program. Whenever possible, abandoned mines are reclaimed with wetlands, native prairie grasses and trees that are part of Missouri's history. In no way does declining coal production decrease the responsibilities of the Land Reclamation Program.

Monthly inspections of each mine continue to be performed long after the last ton of coal is removed. Revisions to permits and reclamation changes continue to be submitted for review and approval, as operators fine-tune their post-mining land use plans. Bond release requests increase in number and in size as more ground is reclaimed to acceptable standards. In effect, reclamation activities consume a far larger percentage of time and effort than the actual mining of coal itself.

This biennial report provides information and statistical summaries concerning the activities and business accomplishments of the Land Reclamation Program and its efforts to reclaim mined land during the calendar years of 2018 and 2019.

### **Organization**

The Land Reclamation Program was originally established in the Omnibus State Reorganization Act of 1974. This act created the Missouri Department of Natural Resources and placed the Land Reclamation Commission (created by Missouri Statutes Chapter 444) under its auspices. The Land Reclamation Commission underwent a name change in 2014 to the Missouri Mining Commission which has the responsibility of directing staff and operations of the program within the department's Missouri Geological Survey.

The 8-member commission includes three statutory members – the state geologist, the director of the Missouri Department of Conservation and the staff director of the Clean Water Commission. The governor, with Senate approval selects five public members. Of these five, three may be of the same political party. Two members of the commission may have a direct link with the mining industry with one member having surface mining experience and the other having subsurface mining experience. There are two vacancies on the commission, one representative for the mining industry and one with experience in underground mining.

The Land Reclamation Program consists of the Administrative, Abandoned Mines Lands, Coal, Industrial and Metallic Mineral Mining units. A total of 18 full time staff members are divided between the four units. Together they are responsible for reclaiming abandoned mine lands and conducting inspections at all active mining operations in Missouri.

For more information, contact the department's Land Reclamation Program at 800-361-4827 or 573-751-4041.

### 2018 and 2019 Highlights

At the start of fiscal year 2018 for coal mining sites, Missouri had 3,606 acres bonded for 11 permitted sites. By the end of fiscal year 2019, there were 2,957 acres permitted and bonded for 10 permitted sites.

The production of coal in Missouri slightly increased to 259,000 tons in 2018. The production amounts are presented as reported by the U.S. Energy Information Administration.

### Industrial and Metallic Minerals

Industrial and Metallic Minerals Mining unit noteworthy events for 2018 and 2019 are listed below.

### Teck American Incorporated, Magmont Mine, Interstate Mining Compact Commission 2019 National Reclamation Award Winner

The Missouri Department of Natural Resources nominated Teck American Incorporated for the Interstate Mining Compact Commission's 2019 National Non-Coal Category Reclamation award, which was accepted in May. The award is intended to identify and recognize companies that maintain compliance and apply innovative techniques to reclaim land following mining activities.



Teck American Incorporated, Magmont Mine waste management area before reclamation.

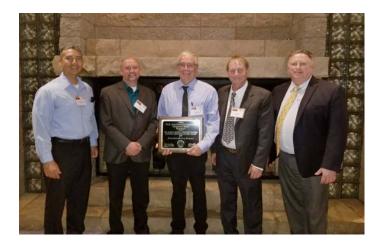
Teck's Magmont Mine, located in Reynolds County, won because they remained in compliance, welcomed and implemented suggestions made by the department and utilized innovative mining techniques and high-quality reclamation activities. The award was presented to Dave Enos, manager of dormant properties for Teck American Incorporated, on May 8, 2019, in Tucson, Arizona. On Dec. 27, 2017, Carol Comer, director of the Department of Natural Resources, released 318-acres of the 371-acre bonded area under the Metallic Minerals Waste Management Act.

Teck consistently exceeded the spirit and intent of the law in regard to closure and reclamation at Magmont Mine. Production of lead, zinc and copper concentrates began at the mine site in 1968 and reclamation activities started before cessation of mining on May 26, 1994.

Revegetation activities on the Magmont tailings area began in 1992 with an innovative pilot planting on a 30-acre test plot. The pilot planting was performed to evaluate the capability of native grasses to grow on cover material, and to inform reclamation planners about erosion and soil conditioning needs. "Teck has been conducting reclamation monitoring and maintenance in close coordination with the department since 1996," said Larry Lehman, Land Reclamation Program director with the department's Missouri Geological Survey. Groundwater monitoring has been conducted from 1991 to present.

The site met the revegetation success criteria of greater than 80% coverage in 2006 and exceeds 90% today.

"Teck American Incorporated has a long history of working alongside the Land Reclamation Program and other DNR agency staff from our operation of the Magmont Mine in the Viburnum Trend. In the early 1990s when we started mine reclamation, DNR helped us create our post-mining vision of reclaiming the land to benefit native wildlife. As we completed our reclamation in the 2000s, Land Reclamation Program staff guided us toward compliance with the various DNR programs. The process was rigorous, as it should be, but never frustrating as environmental programs can sometimes be," said Enos. "My personal experience has been extremely positive. Bill Zeaman, Ashley Harrison, her predecessor Beth Aubuchon and others have encouraged us to set mutually-beneficial site reclamation goals, and we have worked collaboratively as we took the steps needed to obtain those goals."



The National Reclamation award was presented to Teck American Corporation, May 8, 2019, in Tucson. Pictured, from left to right, are Fernando Martinez (New Mexico) Interstate Mining Compact Commission Executive Committee Chairman, Larry Lehman, MoDNR Land Reclamation Program, Dave Enos, Teck American Inc., Bill Zeaman MoDNR Land Reclamation Program, and Thomas Clarke, Interstate Mining Compact Commission Executive Director.

Photo Courtesy Interstate Mining Compact Commission

The department works closely with Teck and others to ensure mined Lands are returned to beneficial use. Learn more about Teck's award online at imcc.isa.us/awards.html.

Read about Teck by visiting their website at teck.com/responsibility/featured-topics/aftermining/. A video about Magmont Mine and other reclamation projects in Missouri is online at **youtu.be/sWZjs\_LWUXs**.



Revegetation activities on the mine's tailings area began in 1992 with an innovative pilot planting on a 30-acre test plot.



Teck American Incorporated consistently exceeded the spirit and intent of the law in regard to closure and reclamation at Magmont Mine, as evidenced in this view of the reclaimed area.

### **Hearings**

During 2018 and 2019, one Industrial Minerals permit application hearing was requested to the Administrative Hearing Commission.



Star Excavation, surface mining operation at an underground mine Jackson County.

### **Star Excavation**

On Jan. 30, 2018, the department's Land Reclamation Program received from Star Excavation LLC, a permit revision application to remove the permit condition of "No Use of Explosives" in Jackson County. This open pit mine site is located in Lee's Summit. A public meeting was held March 28, 2018, as part of the public notice process. One hundred ten people signed in at the public meeting.

Having reviewed and considered the administrative record related to the permit revision application, including public comments and compliance history, the staff director made a decision to issue the permit pursuant to Section 444.773 RSMo of The Land Reclamation Act.

This decision was appealed to the Administrative Hearing Commission as provided by 621.250.3 RSMo.

This permit revision application is to remove the condition of "No Use of Explosives" and to extend the time period of the mining operation to May 1, 2034. A unique aspect of this mine site is that it is an underground mine that will be surfaced mined by removing the overburden to expose the roof of the underground mine. Roof exposure allows the company to remove the pillars that support the roof

to collapse the roof to the floor of the underground mine. No mining is planned for below grade of the underground mine floor. The underground mine network extends beyond the mine plan boundary. Star Excavation LLC did not extend the mine plan boundary with this permit revision application. The mine site is a hibernaculum to a colony of about 800 tri-colored bats.

Petitioners for the hearing asserted public notice procedures were not correctly followed, as certified mail was not sent to everyone within a half mile of the mine plan boundary, the mine plan does not offer protection to the tri-colored bats, people outside the mine plan boundary have access to the underground mined out area and could be present during a detonation of explosives, property devaluation, and nearby residences could be damaged as a result of collapsing pillars near structures.

A hearing was originally scheduled to be heard on July 23, 2018, however, requests for continuance delayed the hearing date until Sept. 24, 2019. The hearing was held at the U.S. Post Office Building, third floor, 131 West High Street, Jefferson City Missouri. Star Excavation LLC represented by Bushyhead Law Offices appeared via teleconference in Kansas City. The hearing was scheduled for eight hours. Hearing Commissioner Phillip Prewitt started the hearing at 9 a.m. and noted for the record:

"Procedurally petitioners' attorneys withdrew yesterday and as of the start of this hearing that no new petitioners' attorney has entered an appearance for the petitioners and I do not believe that there are any pro se petitioners in the courtroom or any of our hearing rooms. Counsel for the State and Star Excavation, LLC announced themselves. The State argued that the petitioners did not show up for the hearing and have abandoned their appeal and there is a possibility to simply dismiss the appeal for failure to prosecute. Commissioner Prewitt called the case as the petitioners have not appeared, the case is ready for trail, no petitioners showed up, therefore the case is dismissed for failure to prosecute."

# COAL MINING

### **Introduction and Purpose**

Through growing national concern over the environmental degradation caused by coal mining, Public Law 95-87 was passed in 1977 by the U.S. Congress. This law, also known as "The Surface Mining Control and Reclamation Act" dictated specific requirements for the reclamation of coal mined land, and established state regulatory authorities for the enforcement and monitoring of surface mine reclamation activities. The act also established programs and funding for reclaiming coal mine lands mined prior to May 2, 1977.

On May 3, 1978, the legislature amended Missouri's Strip Mine Law establishing Chapter 444.535 RSMo., commonly referred to as the Interim Program Law. Requirements of this law include:

- Topsoil must be removed and replaced to a minimum 6-inch depth.
- All prime farmland soils must be removed and replaced to 40-inch depth.
- All mined land must be reclaimed to an equal or better land-use capability.
- Mined land must be backfilled and graded to approximate original contour.
- Coal waste and other acid-or toxicforming material must be covered with a minimum of 4 feet of non-toxic material.
- A permanent vegetative cover compatible with the pre-mining land use must be established.

On May 17, 1982, the Missouri legislature passed The Surface Coal Mining Law (Chapters 444.800 - 444.980) to match federal standards established in the Surface Mining Control and Reclamation Act. The law made changes to the permitting process

and granted the Land Reclamation Commission the authority to administer the abandoned mine land program. Coal companies were now required to submit baseline information about the hydrology, geology, soils, fish and wildlife and cultural resources of the proposed mining area, along with a detailed description of the proposed operation and reclamation plan. The most significant change to the reclamation requirements was that prime farmland soils must be removed and replaced to a 48-inch depth. These requirements, known as the Permanent Program Law, continue in effect to date.

Missouri coal production declined from 4.2 million tons in 1987 to approximately 216 thousand tons by the end of fiscal year 2019. This decline is largely due to industry demands for low sulfur, western coal needed by power plants to reduce air pollution and meet emission standards required by the federal Clean Air Act. Most of Missouri's coal reserves contain relatively high sulfur content, ranging from 2-7% by weight. However, Missouri coal has a relatively high British Thermal Unit (BTU), compared to western coal. Some power plants and some cement kilns have opted to mix Missouri's coal with lower BTU western coal to increase energy production without exceeding sulfur emissions.

During the last two fiscal years, coal mining was concentrated in an area in southwestern Missouri where in places, coal seams contain lower levels of sulfur. During this time period, the Land Reclamation Program issued one coal mining permit and expansion for Foster South mine for 45 acres located in Bates County. At the end of fiscal year 2017, one surface coal mine was producing coal in Missouri. The remaining 10 permitted sites were in various stages of reclamation.

Land Reclamation Program staff closely monitor the coal mining operation, including both coal removal and reclamation activities. Monthly inspections of each permit site are performed to ensure reclamation requirements are adhered to and continue until the reclamation liability release proving hydrologic balance of surface and groundwater, soil stability and vegetative production for a minimum of five years after final grading and seeding.

### **Permitting**

Staff members are responsible for reviewing permit revisions and new permit applications. Land Reclamation Program staff personnel are professionally trained in specific technical areas and are responsible for reviewing technical plans with respect to their area(s) of expertise. Technical areas that must be reviewed include engineering, blasting, soil science, geology, hydrology, revegetation, land use plans, fish and wildlife protection, cultural and historical resources and reclamation technology. Staff members review all coal permit applications for adequacy and recommend approval or denial to the Land Reclamation Program staff director. Staff also conduct regular evaluations of existing permits and provide technical assistance to the mining industry and the public.

A thorough review of surface coal mining permit applications, permit revisions and other permit-related actions are necessary to ensure all requirements of the law and regulations are met.

Reviewing permit processes includes determining all applications, as well as the review process itself meet all legal and administrative requirements. The permitting requirements for coal mining are extensive, requiring careful evaluation of diverse and comprehensive environmental topics such as soil characteristics, surface and subsurface water quality controls, fish and wildlife information, cultural resources and land use planning. Reviews also focus on specific details such as engineering designs for sedimentation ponds and water diversions, blasting plans and hydrogeologic data to determine the

probable hydrologic consequences of mining. Other permitting responsibilities include evaluating each applicant's legal compliance history with past mining activities and ensuring all public review requirements are fulfilled. Staff members also coordinate with other regulatory agencies to ensure the company proposing to conduct the mining activity has obtained other necessary environmental clearances and permits.

During this period, one permit was issued for Continental Coal Inc. for the Foster South mine as an expansion to the permit already in place increasing the mine by 114 acres for a total of 507 permitted acres.

### **Bond Releases**

Reclamation begins immediately after coal is removed from a strip mine pit. Regulations dictate a pit must be completely backfilled and graded no later than 180 days after coal removal. Topsoil must then be redistributed within an additional 270 days. The area must then be seeded during the first available growing season, with specific vegetation sufficiently established to control erosion by the end of the second year. Sediment ponds, diversions, explosive storage areas and maintenance pads also are subject to reclamation requirements once they become inactive or are no longer needed as part of the mining operation. Only when these requirements are met can an operator obtain a release of reclamation bonds.

In 2006, bonding requirements were changed for surface coal mines from a bond pool, with a flat bonding rate for all areas, to full cost bonding. Full cost bonding requires an engineering evaluation of the area to be mined to determine the worst case scenario in terms of cost to reclaim should the company, for whatever reason, be unable to complete full reclamation. The bond amount is determined by the Land Reclamation Program and is then posted by the company before a permit to mine coal is approved and issued. The bond is held in escrow by the Land Reclamation Program until such

time as reclamation is completed and approved by the staff director of the program. Bonds are released in phases as regulated reclamation milestones are met.

Two reclamation liability releases were approved during this period for Continental Coal. The first was a complete release for permit 2003-01E2 Cottonwood Creek mine for 808 acres. The second complete release was for permit 2005-01CTE2 for 334 acres leaving 428.9 acres still permitted.

### Alternate Fuels Incorporated (AFI) Permits

As noted in the 2008-2009, report mentioned here for background information: In accordance with the legal consent agreement entered into with Continental Insurance and Beachner Construction an over bonded amount of \$144,000.00 was released after the sureties mobilized for reclamation. The release was to the sureties for a portion of a permit associated with AFI. Shortly after the surety's mobilization one of the landowners filed suit against Missouri for the reclamation plan that had been approved. Several months following the filing of the lawsuit AFI received a multi-million dollar court settlement from the state of Missouri for interfering in a business deal. The company filed bankruptcy as there more financial claims against the company then available funds. Since the company does have the financial resources to perform the reclamation the sureties have suspended any further work until it is legally clear what reclamation plan will be followed and if the company will be required to complete the reclamation.

As noted in the 2010-2011 report, Christopher J. Redmond with Husch Blackwell LLP, was assigned as the bankruptcy trustee for AFI. A reclamation plan was approved for permit #1990-01 as prepared by TRIAD Environmental Services and work began shortly afterwards. Permit revisions were approved by the Land Reclamation staff director for Permits 1991-02 and 1996-01. Two of the three landowners associated with permit 1991-02 appealed to the

Administrative Hearing Commission as being adversely affected by this decision. Since reclamation is proceeding AFI was moved from annual inspections to monthly inspections starting in June 2011.

As noted in the 2012-2013 report, the bankruptcy trustee has successfully completed the initial reclamation on permit #1990-01 and the Phase I reclamation liability release was approved by the staff director in July 2012, with a bond release of sureties for that permitted acreage released in December 2012. Reclamation work continues on permit #1996-01. The litigation by the landowners of two of the three properties on permit #1991- 02 continues with only minimum reclamation activities continuing where possible on property that is not part of the litigation.

As noted in the 2014-2015 report, all vegetative productivity requirements were met on permit #1990-01. Litigation on the land use change revision for permit #1991-02 ended with the judgment, by the Southern District Appellate Court, reversing the Commission's approval of the revision. During this period, there has only been reclamation on properties that were not part of the litigation. The reclamation on permit #1996-01 was completed and vegetative productivity studies were started.

During this period of 2016-2017, permit 1996-01 has not successfully passed the prime farmland productivity. The bankruptcy trustee remains deadlocked with two of three landowners not being able to complete reclamation on permit 1991-02 and has not proceeded with any release application for 1990-01.

During the period of 2018-2019, nothing changed until Oct. 11, 2019, when the program received reclamation liability release applications for all three permits. Permit 1990-01 application requests a complete release of 303 acres, permit 1991-02 requests Phase I release of 107.1 acres and complete release of 7.5 acres, and permit 1996-01 requests Phase I release of 179.2 acres and complete release of 18.8 acres. The release approval or denial will not be effectuated until early 2020.

### **Inspections**

Reclamation activities are closely monitored to ensure the required performance standards are met and the reclamation plans approved in the company's mining permits are followed. Coal mine inspections are performed monthly. On-site inspections serve three primary functions:

- Ensure an operation is functioning in a manner consistent with applicable state laws.
- Ensure an operation is fully complying with the conditions of the permit.
- Provide a public record on the status of mining and reclamation at a site.

Two styles of inspections are done, termed a complete and partial. Complete inspections are required once per calendar quarter. They involve a complete review of an operator's compliance with all permit conditions and state statutes. As the name implies, partial inspections are a review of an operator's compliance with some of the permit conditions and state statutes. Many aspects of a mining operation are evaluated during an inspection to ensure the following:

- Mining occurs within the confines of the permit.
- Topsoil is being salvaged and stockpiled.
- All stormwater runoff from mined areas enters sedimentation ponds.
- Pits and other areas of mine disturbance are promptly backfilled and graded.
- Topsoil is replaced to the required thickness.
- Vegetation is quickly re-established in order to control erosion.

Monthly inspections continue after an operation ceases mining coal. Continued monitoring ensures reclamation continues in an expedient manner and all conditions of the reclamation plan are followed. Only when an operator gains approval for a Phase II release (vegetation sufficient to control erosion) does the inspection frequency decrease from monthly to quarterly.

### **Enforcement**

Notices of Violation may be issued when an operator is out of compliance with the conditions of the permit or with state regulations. These are only issued after efforts to correct noncompliance through the process of conference, conciliation and persuasion prove ineffective. In general, if a notice of violation is issued, a monetary penalty also will be issued. Because inspections are conducted each month, it is rare that a serious noncompliance would exist. Well-trained inspectors are able to identify when a mining or reclamation process is getting off-track in time to rectify the situation with the company before the need to issue formal enforcement occurs.

Cessation orders are an elevated form of a notice of violation and are a more serious form of enforcement. The department will issue an order when a condition or practice at the mine site constitutes imminent danger to the health and safety of the public or imminent environmental harm to land, water or air resources. Orders may require the immediate cessation of mining until the problem is corrected. Cessation orders, because of their seriousness, require immediate abatement by the operator. Failure to do so may lead to a revocation of the mining permit. Cessation orders also may be issued for a failure to abate a notice of violation within the required time frame.

If Cessation orders are not abated in a timely manner through the appropriate action on the part of the mining company, the next level of enforcement action is a Show-Cause Order. This means the operator is ordered to show why their permit should not be revoked and the reclamation bond forfeited. Show-Cause Orders may also be issued for other reasons such as for patterns of violations and uncorrected delinquent reclamation.

One violation was issued during this period for blasting with two incidence of exceeding the limit of peak particle velocity and one incident for exceeding the decibel limit.

### **Bonding**

Missouri's Surface Coal Mining Law (Chapters 444.800 - 444.970) was amended in 2006 to address changes mandated by the federal Office of Surface Mining. A condition of Missouri's reacquisition of primacy was to change the bonding system in Missouri from one of a bond pool to one of full cost bonding. The necessary regulation changes were made prior to full return of primacy to the state on Feb. 1, 2006, through emergency rulemaking. These rules remained in effect until such time as the normal rulemaking process was completed.

The former bond pool approach relied on a set amount of money per acre being posted by the permit applicant prior to receiving a permit to engage in surface mining of coal and this set amount was supplemented by payments into a bond pool from all companies based upon yearly coal production. As of August 2012, there are no remaining funds left in the A Bond Pool and as of June 2014, there are no remaining funds left in the B Bond Pool.

The present full cost bond approach requires the applicant to provide an estimate of the cost to reclaim a surface mine given the worst case scenario of the mining operation. That estimate is reviewed by program engineers and, when verified, that dollar amount is the amount of bonding required to be posted prior to the issuance of any surface mining permit for coal.

### **Bond Forfeiture Reclamation**

Each permitted coal company in Missouri is required to provide financial assurances to ensure reclamation of the site after coal removal. Upon completion of reclamation to applicable standards, the coal company receives a release from the Land Reclamation Program. Should a coal company fail to provide reclamation to applicable standards the bonds are forfeited to the Land Reclamation Program and these bonds are used by the program to provide reclamation to the site mined by the coal company.

There were no bond forfeitures during this period or remaining bond forfeiture sites.

### **Off-Site Impacts**

An off-site impact is defined as anything resulting from a surface coal mining and reclamation activity or operation that causes a negative effect on resources, such as people, land, water, structures, etc. The program must regulate or control the mining or reclamation activity or result of the activity causing an off-site impact. In addition, the impact on the resource must be substantiated as being related to a mining and reclamation activity and must be outside the area authorized by the permit for conducting mining and reclamation activities.

There were six minor off-site impacts identified during this period as a result of five exceedances of the National Pollution Discharge Elimination System, and one violation of the blasting requirements at the Foster South mine.

# ABANDONED MINE LANDS

### **Activities**

Since the early 1840s, coal mining has at times been a major industry in the north-central and southwest portions of Missouri. As much as 6 million tons of coal was mined annually in the first three decades of the 20th century. Because mining companies gave little or no thought to the post-mining value of the land, some 67,000 acres of land were left abandoned prior to passage of Missouri's first strip mine legislation in 1971. Although nature has adequately reclaimed much of this land over the years, nearly 11,000 acres have been identified that require at least some amount of reclamation work to correct a wide range of public health, safety and environmental problems. These problems include safety hazards such as steep and unstable highwalls and embankments, open mine shafts, abandoned mining equipment and facilities, dangerous impoundments and unsanitary trash dumps. Acid mine drainage and sedimentation from exposed coal waste and mine spoils also pollute and clog streams. Subsidence caused when old underground mines collapse may damage overlying buildings.

Abandoned mine land reclamation took a giant step forward when the U.S. Congress enacted Public Law 95-87, the Surface Mining Control and Reclamation Act of 1977 (SMCRA). The Act outlined specific requirements for the reclamation of lands mined after May 2, 1977, and established programs and funding for reclaiming abandoned mine lands. In January 1982, Missouri received approval from

the federal Office of Surface Mining to operate the Abandoned Mine Land program and conduct reclamation work in the state.

### **Reclamation Funding**

The Abandoned Mine Land (AML) activities of the Land Reclamation Program are funded by the U.S. Department of Interior's Office of Surface Mining Reclamation and Enforcement AML Reclamation fund. All of the money in the fund is collected from active coal mining companies through fees charged on the tonnage of coal mined since passage of Surface Mining Control and Reclamation Act. The Office of Surface Mining Reclamation and Enforcement distributes the fund to the eligible states and American Indian tribes. To date, Missouri has received \$102.4 million in AML grants and cooperative agreements from the fund to conduct reclamation work in Missouri. Missouri has an excellent record for obligating the funds received. Through state fiscal year 2019, 94% of all grants received have been contractually obligated toward the completion of reclamation projects.

Because of steadily declining coal production since the late 1980s, Missouri and other Midwestern states have received decreasing allocations of funding. In 1987, the U.S. Congress established an annual minimum base funding level in the amount of \$2 million to allow states with significant abandoned coal mine problems but limited coal production to continue their AML programs.

However, the \$2 million minimum base amount was consistently being reduced to \$1.5 million in the federal appropriations process. As part of the 2006 amendments to SMCRA, the minimum base funding to states was incrementally increased over five years to the current maximum of \$3 million per year. Furthermore, these funds are administered as mandatory grant funds that no longer go through the federal appropriation process.

### Reauthorization

The AML reauthorization was signed into law by President George W. Bush Dec. 20, 2006. Following a 3½-year-long legislative debate in Congress over AML reauthorization, the comprehensive legislation was passed as part of the Tax Relief and Health Care Act of 2006. This bill represented the culmination of more than 10 years of work by the states, tribes, federal government and other supporters to address the future of the AML program. These new changes in federal law have resulted in substantial increases in AML funding to states and tribes and allowed the program to focus AML reclamation on projects that benefit public health and safety.

The AML reauthorization, which amended the 1977 Surface Mining Control Act, was a significant windfall that provides many benefits to the Missouri AML Program. It extended federal AML fee collection authority and funding of the AML program for an additional 15 years until the year 2021. The changes doubled the amount of AML funds Missouri and the other minimum base states receive for completing reclamation projects that benefit public health and safety. In addition, the state of Missouri is designated as a recipient of AML funds, even if it cannot continue to operate the coal regulatory program.

Because the AML fee collection is set to sunset in year 2021, the National Association of Abandoned Mine Land Programs member states are once again actively seeking to extend the program through reauthorization of funding. An extension of the fee

collection and program would require an additional amendment to SMCRA be signed into federal law.

Other notable changes made by the 2006 Amendments include:

- AML fees were reduced by 20% over the duration of the extension.
- Previously unappropriated state share balances will be paid to states and tribes over a seven-year period.
- AML allocation formula was modified to direct more funds to areas with most historic coal- related problems.
- AML funds are distributed annually outside of congressional appropriation process.
- Lien provisions were streamlined.
- Priorities for AML funding were redefined

### **Inventory and Ranking**

Public Law 95-87 requires that the highest priority abandoned coal mine sites be reclaimed before problems created by mining other commodities are addressed. The order in which abandoned mine land is reclaimed is initially determined by classifying the problem sites into three broad categories of priority. Priority I and II problem sites are reclaimed first since they pose a threat to the public health and safety. Priority III problem sites that adversely affect the environment may be addressed simultaneously if they are located adjacent or are contiguous to priority I and II problems. Otherwise, stand-alone priority III features may not be reclaimed until all priority I and II sites have been reclaimed. P.L. 95-87 also provides that, at the request of the governor, certain Priority I non-coal reclamation projects may be undertaken on a case-by-case basis before the priorities related to past coal mining have been fulfilled. The Land Reclamation Program has been closing extremely dangerous non-coal mine shafts under this provision since 2001. The information pertaining to Missouri's abandoned mine lands is

contained in the AML Inventory. This database currently contains 281 AML problem sites. It is continually updated as existing site conditions change or new sites are identified.

On an annual basis, the unfunded high priority (Priority I and II) problem sites are ranked and selected for future reclamation work according to the severity of existing problems. To date, an estimated \$174 million in Priority I, Priority II, and adjacent/contiguous Priority III AML problems have been inventoried in Missouri. Of this total, \$108 million remain unfunded.

### Missouri's Abandoned Mine Land Emergency Program

The Land Reclamation Program is responsible for investigating all AML emergency concerns in Missouri and conducting reclamation work when emergencies are declared. An AML emergency is a sudden event related to past coal mining that has a high probability of causing substantial harm. There also must be a need to abate the emergency situation more quickly than would be possible under normal AML program operations. Sometimes an emergency complaint constitutes an eligible coal mine problem, but the situation does not meet the emergency criteria. In this case, reclamation work could still be undertaken by the Land Reclamation Program under the normal AML program. The proposed reclamation project, however, would be subject to the project ranking and selection process and would have to compete for available grant funds along with other priority I and II problem sites.

During calendar years 2018 and 2019, two coal emergency projects were completed.

# **Abandoned Mine Land Featured Projects**



Hazardous water body along Maupin Lane, northeast of Columbia.

### Maupin Road Highwall Reclamation Project

The AML unit completed the Maupin Road Highwall Abandoned Mine Land Reclamation Project in May 2018. The project reclaimed two dangerous highwall features totaling 1,383 feet along the well-traveled road Maupin Lane, and addressed two connected hazardous water bodies by partial backfilling. The

Maupin Road Highwall Reclamation Project is located on privately owned lands on the north and south side of Maupin Lane. The site is 15 miles northeast of Columbia, in Boone County.

The Maupin Road Highwall project reclaimed approximately 11 acres in the Upper Cedar Creek-BOCO problem area. Other activities included: grading and re-contouring the areas of disturbance, leveling eight acres of spoil piles, and revegetating the site with a mixture of cool-season grasses and legumes south of Maupin Lane and a blend of warmseason grasses with legumes on the north side of Maupin Lane to control erosion and provide wildlife habitat. A tree clearing contract was awarded to Darrel Campbell in the amount of \$19,951 to fall all trees larger than 5 inches diameter at breast height prior to April 1, 2017.

The project was awarded to C.L. Richardson Construction Company Inc., located in Ashland. Construction activities began April 27, 2017, and were deemed substantially complete May 10, 2018. Final construction cost for reclamation was \$168,542.98.



Highwall along Maupin Lane.



Graded slope and offset of water from road post reclamation.



Pre reclamation spoil ridges.

### **Stephens AML Reclamation Project**

In September 2017, the Land Reclamation
Program began construction work on the Stephens
Abandoned Mine Land Reclamation Project.

The project site is located immediately northwest of Stephens, in Callaway County. The reclamation project consisted of approximately 38 acres of abandoned mine lands. These areas were largely barren and eroding, with poor quality vegetation, if any. Dangerous piles and embankments of mine spoil covered much of the area. Acid seeps within the area contributed to high sulfate levels and acidity in two polluted water bodies flowing into tributaries affecting upper cedar creek.

Reclamation activities at the site eliminated the health and safety hazards associated with 34 acres of dangerous piles and embankments as well as two polluted water bodies for livestock. Other activities included: grading and re-contouring the areas of disturbance and revegetating the site with warm season grasses and forbs to reduce erosion and to enhance wildlife habitat. The mine wastes in much of the site were extremely acidic, so large quantities of agricultural lime were applied and incorporated into the graded area. Limestone rip rap was installed around all water control structures to guard against erosion. Straw mulch and ag-lime were incorporated into the disturbed areas final grade by ripping and disking to add organic matter and bring the soil pH

to a hospitable level. After seed was drilled into the final grade, straw mulch was applied and crimped into the soil.

The project was awarded to Veterans Worldwide Sales and Services, located in Gravois Mills, Missouri. Construction activities started the last week of September 2017, and were deemed substantially complete May 7, 2018. Final construction contract amount was \$526,269.50.



Pre reclamation water body.



Post reclamation water replacement with vegetated slopes.



Dangerous highwall reclaimed to gentle slopes.

### **Cooper Creek Reclamation Project**

The AML unit completed the Cooper Creek
Abandoned Mine Land Reclamation Project in fall of
2018. The site reclaimed two dangerous highwalls
on private property located less than 50 feet from
an occupied residence as well as one hazardous
water body that was located along SW 51 Road.
The Cooper Creek Project was located on privately
owned land 5 miles south of Deepwater, in Henry
County. This project was comprised of 33 acres of
abandoned coal mine lands with the total linear feet
of dangerous highwalls reclaimed totaling 2,928 feet.



Height and slope of the highwall only 50 feet from a residence.

Other activities included the construction of a one acre replacement water body, realignment of SW 1050 county road along section lines as before mining had taken place; grading and re-contouring the areas of disturbance to achieve gentle slopes. The entire site was seeded with a diverse mix of cool-season grasses and legumes.

The project was awarded to Tri-Smith Construction LLC., located in Carrolton, Missouri. Construction activities started on April 6, 2018, and were deemed substantially complete Sept. 27, 2018, with a final cost of \$523,815.48.



Distance of the pit from the paved SW 51 Road.



Gentle slope of the backfilled hazardous water body.



Anderson gob pile before reclamation.



Anderson gob pile after reclamation.

### **Shawnee Trail Reclamation Project**

The AML unit has completed the Shawnee Trail Abandoned Mine Lands Reclamation Project. The site reclaimed a total of 11 hazardous water bodies with endwall features along well traveled rural county roads. The Shawnee Trail Reclamation Project is located in and around Missouri Department of Conservation (MDC) grounds; as well as on privately owned lands that borders MDC properties. The site is located in Barton County.

The Shawnee Trail Project consisted of approximately 98 acres in the Shawnee Trail Conservation Area Problem (MO269), the Daugherty Gob Problem Area (MO109), the Anderson Gob Problem (MO110), and Subsidence Problem Area (MO109). It eliminated the health and safety concerns associated with 11 hazardous pit impoundments situated immediately adjacent to the county roads, which included the partial or complete backfilling water bodies, and grading and re-contouring the areas of disturbance to achieve gentle slopes. The project was awarded to Carl R. Jones Excavation & Hauling LLC., located in Fredericktown. Construction activities were deemed complete Oct. 18, 2018. Final payment amount was \$907,552.84.



Pit #23 adjacent to county road before construction.



Pit #23 adjacent to county road after construction.



Daugherty Gob Acid Pit pre construction.



Daugherty Gob Acid Pit post construction.

### **Old Walnut Reclamation Project**

The AML unit has completed the Old Walnut Abandoned Mine Lands Reclamation Project. The site reclaimed a total of two large hazardous water bodies with highwall features; one that was completely backfilled, while the other was only partially backfilled farther away from busy State V Highway. A dangerous steep embankment feature along the highway also was addressed. The Old Walnut Reclamation Project is located on private lands that borders State V Highway to the north. The site is located near Hume, in Bates County.

The Old Walnut Project consisted of approximately 22 acres in the Highway V Problem Area (PA-MO 179), eliminating the health and safety concerns associated with 1,000 feet of highwalls, along with two hazardous pit impoundments, and eliminating a dangerous embankment. All of which were situated immediately adjacent to State V Highway. Grading and re-contouring the areas of disturbance achieved gentle slopes.

The project was awarded to Walter's Excavation & Hauling LLC., located in Lowry City. Construction activities started Nov. 28, 2018, and was deemed substantially complete May 16, 2019. Final payment amount was \$241,416.41.



Pit impoundment offset from road before reclamation.



Pit impoundment offset from road after reclamation.



Owens embankment regraded and seeded.



Owens embankment regraded and seeded.



Reinforced Haul Road pre reclamation.



Reinforced Haul Road post reclamation.

# AML EMERGENCY COAL RECLAMATION PROJECTS

### **Projects**

### **NW 500 Road Reclamation Project**

The NW 500 Road Reclamation Project was completed as an emergency in fall 2019. A failed 7-foot diameter culvert under heavily traveled NW 500 Road left the road impassable. This road was built through abandoned coal mine lands just northwest of Clinton, in Henry County and the large blow out caused by the failed culvert left the road with dangerous embankments on each side of the feature. This blow out broke a 4-inch water main that serviced 80 residential homes and businesses. The breach was approximately 40 feet wide and the vertical walls were 20 feet high. The watershed running through this failed culvert encompassed approximately 1,600 acres. Because this breach posed an extreme hazard to the residents and users of this county gravel road the project was reclaimed as an emergency. Three 72 inch diameter culverts were placed in this watershed under NW 500 Road to the west of the blowout to replace the failed 7 foot culvert. The areas were graded to gentle slopes and hydro seeded and mulched upon completion of earthwork. Once completed, the road was open to regular public use. C.L. Richardson Construction Company Inc. of Ashland was awarded the contract. Earthwork was completed as of Nov. 19, 2019, in the amount of \$251,976.75. Culvert pipes were purchased from Viebrock Sales and Services of Sedalia in the amount of \$64,408.



NW 500 Road breach before reclamation.



NW 500 Road breach after reclamation.

### Cainsville Hoist Shaft Emergency Reclamation Project

The Land Reclamation Program completed the Cainsville Hoist Shaft Emergency Reclamation Project Dec. 13, 2019.

This project entailed the backfilling and sealing of a priority one abandoned coal mine vertical opening that was located at 2208 Depot Street, Cainsville, on private property in Harrison County. The large subsidence measured 60 feet in diameter with a depth of 20 feet. The original sinking of this Cainsville Hoist shaft in 1910 had an opening of 25 by 18 feet and a depth of 480 feet. The scope of work for this project was to remove any residential waste and to backfill the opening with limestone shot rock to surrounding elevations. C.P. Excavating LLC., Cameron, completed the excavation, shot rock installation, and residential waste removal in the amount of \$18,568.90. Norris Quarries of Princeton, delivered 1,769.95 tons of limestone shot rock to the site for reclaiming the hazardous opening in the amount of \$30,974.34.



Cainsville Hoist Shaft after reclamation.



Cainsville Hoist Shaft before reclamation.

# AML NON-COAL RECLAMATION PROJECTS

### **Overview and Projects**

Although the Land Reclamation Program uses federal money designated to reclaim abandoned coal mines, the money may also be used to reclaim non-coal vertical mineshaft openings if they meet certain criteria. These non-coal problems are allowed to be corrected with a request from the Governor if it is necessary for the protection of the public health, safety, and general welfare from extreme danger, thereby meeting Priority I problem criteria.

Between Jan. 1, 2018 and Dec, 31, 2019, seven dangerous non-coal shafts were closed in the Joplin/ Tri-State mining district while an additional two were backfilled in Madison County and five in Jefferson County. Two notable projects known as the 1850 N Stonecrest Lane Shaft Project and 1322 Bramar Drive. Shaft Project, both located in Joplin, sealed mine openings that suddenly developed. Reclamation of these shafts generally included excavating to bedrock or solid earth and constructing a steel-reinforced concrete plug over the open shaft.

Occasionally, a dangerous mine shaft may be closed by backfilling with rock, soil material, or backfilling with concrete to create a monolithic concrete plug. These closure methods are quick and relatively inexpensive, but often may not be the best choice. Most often a more costly, yet more permanent closure method is preferred. This more permanent closure consists of excavating the loose soil material around the hole down to the bedrock; constructing a platform; pouring a wedge-shaped, steel-reinforced, concrete plug at the top of the shaft; and backfilling over the concrete with earthen material. A closure of this type typically ranges from approximately \$12,000 to \$25,000 per shaft, but can vary based upon the specific conditions of each shaft.

Currently, there are six non-coal shafts in the inventory to address. However, it is suspected there are many more open shafts we are unaware of that will need to be closed. Dangerous mine shafts will continue to open (especially in the Tri-State lead/zinc mining district in the Joplin area) and will be investigated and closed to protect the public.

### **1322 Bramar Drive Shaft Reclamation Project**

On March 13, 2019, the Land Reclamation Program hired Freddy Van's Inc. to seal an emergency subsidence that was located on a residential property.

The sudden collapse was positioned at 1322 Bramar Drive, Joplin, directly under the driveway and within 25 feet of the corner of the house at this address. The feature was approximately 15 feet in diameter with a maximum depth of 20 feet. Reclamation activities included the pouring of 60 cubic yards of concrete into the shaft subsidence and backfilling the surface with 17 tons of base rock. The total cost of reclamation was in the amount of \$12,978.

#### 1850 N Stonecrest Lane Shaft

On July 9, 2019, a large shaft opening located at 1850 N Stonecrest Lane in Joplin, was successfully sealed. This subsidence occurred above an abandoned lead/zinc mineshaft in Jasper County. This feature existed 25 feet from the heavily traveled Stonecrest Lane. The



Mine shaft collapse near Joplin. Typical 10-foot by 10-foot non-coal vertical mineshaft opening, 150 feet deep.

dimensions of the collapse had a diameter of 25 feet at the surface. The feature tapered in width to an 8 by 8 foot shaft opening at a depth of 20 feet. The total depth of the shaft was measured at 90 feet. The depth to water was 38 feet from the surface. The scope of work for this project was to excavate just above bedrock and place a reinforced concrete cap above the opening. Thirty cubic yards of concrete was poured among the rebar cage and allowed to cure prior to backfilling with on-site excavated material. Freddy Van's Inc. was awarded this contract and the final cost of reclamation was \$23,000.

# INDUSTRIAL MINERALS

### **Legislative and Rule Changes**

On Jan. 10, 2017, the Missouri Governor's office issued Executive Order 17-03, ordering a mandatory review of all 10,000+ rules in the Code of State Regulations by May 31, 2018. The initiative was colloquially called No MO Red Tape to target unnecessarily, burdensome regulations or other government processes that did little to protect or improve public health and safety.

In its review, the department counted the number of binding constraints or "restrictions" according to the QuantGov model to better quantify the actual impact of regulations. A "restriction" is a word that indicates an obligation to comply such as "shall," "must," "may not," "prohibited," and "required." The Governor's office set a goal of reducing these restrictions by 33% across all departments.

The Department of Natural Resources was particularly successful in reducing red tape. After reviewing 100% of their rules, the department targeted a 37% reduction in restrictive words and a 26% reduction in total rules, with over 64% rules recommended for amendment or rescission.

Industrial and Metallic Minerals rules underwent amendments and rescissions. Amendments occurred in every rule in the Land Reclamation Act except for the headings of Permit Application Requirements, Performance Requirements, and Enforcement.

Rescissions included Inspection Authority and Right of Entry along with Annual Reclamation Status Reports.

The Metallic Minerals Waste Management Act also experienced amendments and rescissions. The rule amendments touched on rule headings of Administrative Penalty Assessment, General Requirements of Closure and Inspection-Maintenance Plan, General Technical Guidelines, and Metallic Mineral Waste Management Structures. Chapter one, Organization was rescinded. All of the amendments and rescissions to both Industrial and Metallic Minerals rules were already in the law, thus creating no impact to the program, regulated community or the public. The amendments and rescissions to the rules were filed with the Secretary of State on March 26, 2018, and became effective Nov. 30, 2018.

### **Public Participation**

When applying for a new site, transferring an existing site, or applying for an expansion or revision, an operator is required to send a notice of intent to operate a surface mine. The operator is required to send the notice by certified mail to all first tier landowners, not related to the company within one-half mile of the mine plan boundary and to the governing body of the counties or cities where the proposed mine area is located.

The operator also is required to publish a public notice of intent in a newspaper that is qualified to run public notices and has general circulation in the county where the proposed mine is located. The public notice must be printed once a week for four consecutive weeks. The public notice requirement also allows the public an opportunity to provide comments or request a public meeting. The public comment period lasts for about 45 days. Operators are required to hold a public meeting if one is requested. Operators also are meeting with great success in holding their own version of a public meeting or "open house" neighborhood gatherings to discuss mine plans when proposing a new site.

Since Aug. 28, 2001, 88 public meetings have been held based on the 2001 edition of The Land Reclamation Act. Attendance figures at the public meeting ranged from one individual to a crowd of more than 100 people. Eighty-two of the public meetings resolved the concerns expressed by the public, thus eliminating most requests for hearings before the Administrative Hearing Commission. Public meetings provide a forum for the public to better understand or resolve issues related to a proposed mine site. They also provide a starting point for a company to reveal the proposed mine plan and provide responses to the public's concerns. Some of the topics covered at the public meetings involve impacts to air quality, water quality, permitting issues, blasting and livelihood issues. The communication at the meetings allows everyone the opportunity to share and understand the potential impacts a proposed surface mine may present.

One of the public meetings in March 2019, with V-Rock Gravel resulted in a land buy out with Ameren UE near Lake of the Ozarks to allow V-Rock Gravel to mine in Big Buffalo Creek and Minnow Branch which flows into the Osage River. Ameren UE owns property up to the 667 feet above sea level elevation at Lake of the Ozarks in this location, V-Rock Gravel believed that they owned a tract of land that was not theirs. Public notification of an intent to operate a surface mine was sent to Ameren UE and a meeting was requested. Staff delineated where the 667

elevation was at and determined that only a small portion of what V-Rock applied for was actually owned by them. Successful negotiations between Ameren UE and V-Rock resulted in the land buyout.



Program staff using near survey grade Global Positioning equipment to determine elevation for V-Rock Gravel.

Following a public meeting, the Land Reclamation Act at Section 444.773.1 RSMo., requires the staff director to make a decision regarding the issuance or denial of an applicant's permit. The staff director's decision can be appealed to the Administrative Hearing Commission. If a hearing is held, the Administrative Hearing Commission would then make a recommendation to the Missouri Mining Commission. The decision of the Missouri Mining Commission is the final administrative appeal which could then be appealed to the proper court of appeals.

The industrial minerals permitting program continues to look for ways to improve its methods of helping the public to understand the industrial minerals permitting procedures. Each year, citizens living near proposed mines request six to 10 public meetings about the issuance of permits.

The Commission granted nine hearings since the 2001 edition of The Land Reclamation Act. Requests

for hearings require a tremendous amount of staff time along with resources to address, and will become increasingly common as mining companies look to open sites near heavily populated areas. In seven of the cases, the operator was issued a certificate to operate a surface mine. One case involved the operator withdrawing their application. On May 23, 2013, the commission granted a hearing for AA Quarry's permit application. On June 17, 2013, Bart Tichenor was selected to serve as Hearing Officer. After multiple hearing dates in mid-2014, the commission issued a permit to engage in surface mining to AA Quarry Nov. 20, 2014.

Since the enactment of law (444.773 RSMo.), from Aug. 28, 2014, to Dec. 31, 2019, 45 public meetings have been held and three hearings were requested through the Administrative Hearing Commission. The hearing held in 2019 resulted in the case being dismissed for failure to prosecute as reported earlier in this document.

New sites and expansions to existing sites are needed in order to provide building commodities that meet the needs and demands of ongoing and new construction. It is likely that sometime in the future, changes may need to be implemented to associated statutes, rules or internal policies for the Land Reclamation Program to better respond to the needs of the environment, the unregulated community and companies that mine industrial minerals.

Routinely, the concerns brought to public meetings involve issues outside the regulatory authority provided in The Land Reclamation Act. These issues include concerns about blasting, safety on public roads and the mine's effect on property values. The public meeting process has brought an acute awareness to the department about what is most troubling to the citizens. In return, the public has an opportunity to learn more about the reclamation requirements under The Land Reclamation Act. Continued contact will help pave the way for the citizens to resolve their concerns about mining.

### **Permitting**

Industrial mineral mining permit certificates are issued for a one-year period. The industrial mineral permits must be continually renewed until the Missouri Mining Commission or staff director deems all mined land covered by the permit has been fully reclaimed. Approximately 700 new or renewed permits were issued in the past two years. Since some permits contain multiple sites, the number of permitted sites is substantially higher. In addition to the new and renewed permits, staff spent a considerable amount of time reviewing other permit actions, including permit transfers, expansions, amendments and consultations with the Missouri Department of Conservation. Fees collected from industrial mineral permits are used to conduct necessary regulatory functions.

A tremendous amount of time was spent in 2017 developing what is called the Land Reclamation Information System. This new system will allow an operator to electronically submit an application along with an electronic payment.

The Land Reclamation Information System (LRIS) went live Oct. 1, 2018. LRIS was developed to help the mining community apply for and receive Missouri Mining Industrial Mineral Permits.

Currently, LRIS can be used to apply for a new permit, as well as renewal, amendment, expansion and revision permits, and bond release requests for existing industrial mineral permits. In later phases, LRIS may be expanded to include transfer requests for industrial mineral permits and provide ability to submit annual reclamation status reports. Additionally, metallic minerals and coal permit information may be added to LRIS with permitting ability to be determined. Metric data as of Jan. 13, 2020, indicates that nearly 20% of all the permitted companies are using LRIS representing more than 30% of all the industrial mineral permitted sites.

Learn more about LRIS online at dnr.mo.gov/geology/lrp/lris.htm.

### **Inspections**

Prior to 2007, the state was separated into at least four geographic area inspection units. Now, the state is divided into two geographic area inspection units with at least two inspectors assigned to each unit. Each unit contains about 57 counties. Not all counties have an industrial mineral site. When staff wanted the state divided into two regions, it was noted that some areas became more active at times, when compared to others. Before the change, one staff member had to investigate a lot of complaints in the southwest portion of the state while inspection staff assigned to the northeast portion of the state had a relatively normal schedule. Now, at least two inspection staff members share an assigned area to help maintain a relatively normal workload.

Operators who have been in the business for more than five years have undoubtedly seen changes in inspection staff. Many operators prefer the same inspector each year for the purpose of consistency. The program will accommodate their request as often as possible.

Inspectors are limited to the amount of on-site inspections they can perform in a given year, as they conduct permitting and other actions as well. Mine operations range in size from one-acre gravel bars to some sites being greater than 300 acres such as limestone quarries. In 2019, there were 757 permitted industrial mineral sites, and 459 inspections were conducted. In 2018, there were 794 permitted mine sites, and 435 inspections were conducted. Inspection staff attained a compliance rate of almost 100% when working with the operator through conference, conciliation and persuasion. These total numbers are consistent in average when compared to the number of inspections conducted during the past few years. This similar rate of inspection numbers are related to:

- Longer employee retention time.
- Increased efficiency for producing inspection reports.
- Fewer turnovers in inspection staff.

The Industrial Minerals unit projects to maintain a total of 400 inspections per year in years to come, as long as the unit retains inspection staff and certified inspectors to conduct investigations. Each of the four inspectors conducts about 100 inspections. Conducting inspections at this rate will mean sites will be inspected once every two years. This is a huge improvement when compared to the last 10 years.

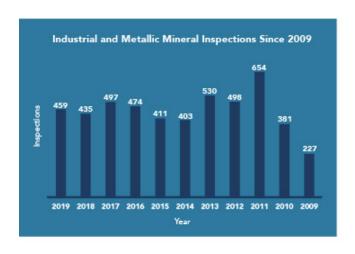
### **Types of Inspections**

In 2018 and 2019, an average of 447 site inspections were conducted. Inspections typically fit into three categories:

- Regular Inspections.
- Citizen Concern Inspections.
- Bond Release and Other Inspections.

### **Regular Inspections**

Regular Open Pit inspections are conducted to determine if an operator is in compliance with the approved permit and the applicable performance requirements. Performance requirements checked by inspectors include timeliness of reclamation, safety barriers, lateral support, erosion and siltation control, grading, topsoil handling, and revegetation. Inspectors also evaluate each mine site to ensure all mining disturbance is confined to the permitted and bonded area and the approved post-mining land uses are being established.



In-stream sand and gravel inspections now involve performance standards. Inspectors evaluate the mined area on the gravel bar to ensure the material being excavated is unconsolidated. Inspectors also look to ensure there is no mining below the waterline, no relocation of stream channels, no sorting or washing of gravel on the gravel bar, and an undisturbed buffer of 10 feet exists from the flowing water.



Fred Webber Festus Quarry, Jefferson County.

### **Citizen Concern Inspections**

Concern inspections are conducted after the program receives notification that an industrial mineral operation may be in violation of The Land Reclamation Act.

Concerns filed may involve blasting, noise, truck traffic, water pollution, digging in flowing water, pumping turbid water from a pit, erosion or siltation. Following an investigation, the inspector and operator often are successful in resolving a citizen's complaint in a timely manner. However, many concerns related to mining operations, such as blasting and noise, are not regulated by the Land Reclamation Program and are referred to the appropriate regulatory authority.

However, the department requires a concern be investigated within 30 days. The goal is to respond within 14 days of receiving a concern, however, an investigation usually is conducted within seven work days. There were 14 concerns filed and investigated in 2018, and 18 concerns filed and investigated in 2019.



Boehm Trucking, Wieger site, Osage County.



Chiles Frank site, Callaway County.



Gottschalk Stone Company, Wayne County.



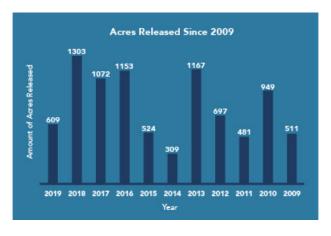
Mining below waterline and stockpiles in creek.

### Bond Release and Other Inspections

Bond and reclamation responsibility release is an important part of the mine closure process. Bond release inspections are conducted at the operator's request when reclamation has been completed. The mining company also will send the landowner a letter announcing the intent to seek a release of the mined land. The landowner may request a hearing before the Missouri Mining Commission if they feel the land is not properly reclaimed and likewise if the bond release application is denied, the operator may request a hearing.

The focus of the bond release inspection is to determine if the mine site has been reclaimed in accordance with the reclamation plan. The inspector must evaluate if the operator has established the designated post mining land uses. Post mining land uses may be designated as wildlife habitat, agricultural, development or water impoundment. At least two growing seasons must pass after an area has been planted before the success of revegetation can be judged. Land never affected by mining that is under permit and bond may be released as unaffected.

The staff director determines if the bond, or any portion thereof, should be released. When mined land is properly reclaimed, a request for approval for bond release is made to the Missouri Mining



In 2018 and 2019, an average of 956 acres were released.



Continental Cement, Scego site, Gasconade County.

Commission or staff director. If either the Missouri Mining Commission or staff director approves the request for approval of reclaimed land, the reclamation performance bond is released back to the operator. The commission or staff director approved the release of 1,303 acres of reclaimed mine land in 2018 and 609 acres in 2019.

To obtain a "Request for Approval of Reclaimed Land" form, visit the department's website at dnr.mo.gov/forms/780-0946-f.pdf or contact the Land Reclamation Program by telephone at 573-751-4041.

The department and programs also are conducting environmental assistance visits for new operators. Typically, the Land Reclamation Program allows an operator to conduct operations for a few months before conducting an initial inspection. Inspectors typically let a new operator conduct operations for a two-month period and then see what changes the operator may need to make to stay in compliance with applicable mining laws. Assistance visits are another type of inspection. If an operator requests an inspection to see how to mine in accordance with the mining laws, an inspector will provide that type of assistance inspection. Since 2007, staff annually inspect every site that is within the watershed of Outstanding State Resource Waters or Outstanding National Resource Waters.

### **Enforcement**

Enforcement powers of the Missouri Mining
Commission were enhanced in two significant ways
by revisions made in 1990 to The Land Reclamation
Act. The commission may impose administrative
penalties when notices of violation are issued, and
they have the option to refer civil actions to the Cole
County Court rather than the county in which the
violation occurred. These revisions have resulted in
more prompt and vigorous action by the operators
to eliminate violations. Often, violations observed
during an inspection are eliminated through the use
of conference, conciliation and persuasion.

This process encourages the operator to correct a noncompliance through voluntary action and is used normally in cases of relatively minor noncompliance. If attempts to correct a violation through conference, conciliation and persuasion are not successful, a notice of violation is issued to the operator.

Thirteen notices of violation were issued during 2018 and 2019. Five violations were administrative in nature, eight violations involved performance standard requirements. Administrative violations involved failure to renew the permit. The performance standard violations involved failure to maintain adequate buffers from the high bank and flowing water line modifying the stream channel, removal of woody vegetation greater than an inch and a half diameter measured four and a half



Complaint along the Bourbeuse River, Phelps County.

feet off the ground, mining below the waterline and stockpiling gravel on the gravel bar. One operator received seven of the issued violations and has since come back into compliance. An increase in the number of site inspections at industrial minerals operations typically carries the potential for an increase in enforcement activity during a specific time frame. Since the Land Reclamation Program started conducting environmental assistance visits, the department has noticed mining operators are now more informed about the law and regulations and are less likely to be in a violation situation. Potential enforcement actions are avoided or minimized through close coordination with Land Reclamation Program staff.

### **Bonding**

Open-pit sand and gravel operations mining 5,000 tons or less per year are bonded at a rate of \$500 per acre before a permit is issued. For all other operations, the minimum bond required on 8 acres or less is \$8,000 and \$500 for every acre permitted thereafter. The rules allow for a \$4,500 per acre topsoil bond when there is a failure to salvage topsoil for those acres. Typically, in-stream sites are not subject to bonding requirements due to the lack of reclamation responsibility. However, upon inspection, if an in-stream site is determined to have created a reclamation responsibility, bonding requirements of \$500 per acre will be imposed.

The state will use the bond to complete reclamation if the permittee, for whatever reason, is unable or unwilling to fulfill the legal obligation to reclaim the disturbance to the land surface they caused. An operator may secure bond through a surety bond, certificate of deposit, or an irrevocable letter of credit. All bonds must be submitted on forms provided by the Land Reclamation Program.

If an operator elects to use a certificate of deposit to secure bond, the certificate of deposit must be accompanied by a "Personal Bond Secured by a Certificate of Deposit" form. The certificate of deposit must also be assigned to the state of Missouri and the issuing bank must acknowledge this action using an Assignment of Certificate of Deposit. The assignment must be irrevocable and conditioned on the release of the bond by the Missouri Mining Commission. The interest earned on a certificate of deposit must be made payable to the depositor.

Applicants who wish to increase the number of acres under permit must post additional bond. A surety bond may be increased through a rider with an attached power of attorney. Bonds may be replaced, dollar for dollar, at any time. The old bond cannot be returned until the replacement bond has been submitted and accepted by the Land Reclamation Program staff director. At the end of 2019, there is record of approximately \$18,000,000 in sureties held by the state of Missouri.

### **Bond Forfeiture**

The Land Reclamation Act went into effect Jan. 1, 1972, and it permitted and regulated the mining of limestone, clay, barite, tar sands, sand and gravel in Missouri. As part of regulation, the companies and individuals participating were obligated to put up a reclamation performance bond in the amount of \$500 per acre for every permitted acre. If an individual or company fails to perform the required reclamation, the bonds would then be forfeited and the state would complete the reclamation. An operator who forfeits the bond may not be issued another permit to engage in surface mining from the Missouri Mining Commission in accordance with 444.778.2 RSMo.

The bonding amount was subsequently found to be inadequate to cover reclamation costs, and there were additional inadequacies in the act. Therefore, the act was amended effective Aug. 28, 1990. The amendment added granite, traprock, sandstone, oil shale and shale to those already regulated, and it increased the reclamation bonding to a minimum bond of \$8,000 for the first eight acres and

\$500 for every acre permitted thereafter. Between 1972 and 1990, 26 sites operated by 14 different companies became bond forfeiture sites and proper reclamation became the responsibility of the Land Reclamation Program.

In 2003, National Refractories left reclamation responsibilities to the state when they went bankrupt. Due to negotiations with the surety company, a settlement was not reached until October 2006. The surety provided \$85,250 in bond monies to reclaim 25 clay pits for a total of 162.5 acres. After an initial inspection, the Land Reclamation Program quickly learned there was not enough bond money to properly reclaim the sites in accordance with The Land Reclamation Act. Two sites in particular have a cost estimate of \$200,000 for proper reclamation. The program continues to work with landowners to reclaim these sites. No mining companies left a reclamation responsibility to the state in 2006 or 2007. In 2008 and 2009, a total of 93 acres were forfeited involving two limestone and two sand and gravel mining operations. In 2010 and 2011, no bonds were forfeited. In 2012 and 2013, two clay mine sites for a total of 43 acres were forfeited along with an 8-acre limestone site. In 2014 and 2015, forfeiture of the White Rock Quarry, in Lincoln County, consisting of 41 bonded acres, took place. In 2016, 2017, 2018 and 2019 no bonds were forfeited.



National Refractories, forfeiture site, Gasconade County.

## In-Stream Sand and Gravel Mining

In-stream sand and gravel mining is one of the most prevalent types of mining in Missouri, as far as the number of sites. This type of mining method does not allow excavating machinery in the flowing portion of the stream. It is a bar skimming mining operation.

Bar skimming is limited to the exposed portion of the gravel bar above the water line, between the ordinary high banks of a stream. Bar skimming is recommended as a means for advancing stream resource conservation while maintaining a viable extraction industry. This type of gravel removal operation lowers the risk of forward erosion of the stream channel upstream and sedimentation downstream. In addition, the practice of removing gravel at periods of low water flow will aid in protecting wildlife near the stream environment. Some of the new rules include, staying an adequate distance from the stream bank, use of existing crossing areas, leaving an undisturbed buffer of 10 feet from the flowing water line and no mining below the water line unless the operator has applied for and received a variance.

In 2019, the program permitted 207 in-stream sites. Numerous operators across the state excavate sand and gravel deposits, commonly known as gravel bars, as a source of aggregate material.

During the 1990s, in-stream sand and gravel mining underwent several changes in regulatory control within Missouri. In the early 1990s, the Land Reclamation Program was the permitting and enforcement authority that both issued permits for this type of mining activity, and oversaw the proper removal of sand and gravel from Missouri's streams. In the mid-1990s, the regulation of this activity was taken up by the U.S. Army Corps of Engineers (USACE) who took over the entire process of permitting and inspecting these mining facilities.

USACE lost jurisdiction over this activity in late 1998 due to a ruling by the U.S. District Court of Appeals. The court found that "de minimus" or incidental fall back of sand and gravel into the stream from which it was being excavated did not constitute the placement of fill by the mining operation. Hence, the court ruled the USACE had exceeded its authority in requiring a permit for this activity.

In January 1999, the Land Reclamation Program resumed the former position of the regulatory authority over this type of mining activity and bases this authority upon the provision of the state's Land Reclamation Act. Approximately 150 permits were reissued to the mining industry during the early months of 1999 by the Land Reclamation Program to take the place of the existing USACE permits. This responsibility continues to the present day on the part of the Land Reclamation Program.



Spring Creek Materials, North Fork White River, Douglas County.

# **Spotlight on the Ozarks: Sand and Gravel Mining**

Sand and gravel mining operators in the Ozarks face challenges that operators in other regions of Missouri do not experience. The greatest regulatory challenge for sand and gravel operators is conducting mining and processing operations within the watershed of Outstanding National Resource Waters or Outstanding State Resource Waters. Outstanding resource waters are defined by the department's Water Protection Program as state or national waters:

- Outstanding state resource waters are high quality waters with a significant aesthetic, recreational or scientific value, specifically designated as such by the Clean Water Commission
- Outstanding national resource waters are waters that have outstanding national recreational and ecological significance. These waters shall receive special protection against any degradation in quality. Congressionally designated rivers, including those in the Ozark National Scenic Riverways and the wild and scenic rivers system, are so designated. The three rivers that fall under this jurisdiction are Eleven Point, Jacks Fork and Current.

The Ozarks counties of Phelps, Crawford, Dent, Shannon, Reynolds, Texas, Carter, Douglas and Howell contain a majority of the either State or National Outstanding Resource Waters. Some smaller designated areas are present in a few other counties in Missouri. In-stream sand and gravel operations are prohibited from those waters listed as Outstanding National Resource Waters. Clean water laws require mining operations in watersheds within National Outstanding Resource Waters to have a no discharge system. Discharges at sites in Outstanding State Resource Watersheds shall not cause the current water quality in the streams to be lowered. Because of this regulation, the Land Reclamation Program issues a letter to operators in these watersheds advising them of six extra conditions, along with a certificate to operate a surface mine. Five of the conditions are applicable to all other operators as part of their standard sand and gravel excavation plan. The one condition that is not required of all other operators is that the mined gravel bar is left nearly level at the end of the day. This is

accomplished by back dragging any ledge or ridge created by the excavation. Most operators already do this and it does not present a financial burden to their operation. The mine site is not the only portion of the operation subject to the Water Protection Program's no discharge requirements.

A no discharge system also is required for washing and other processing areas along with all other types of businesses that operate in watershed within an Outstanding Resource area. It is possible to operate a no discharge sand and gravel wash plant. Spring Creek Materials currently operates mine sites and wash plants in compliance with the no discharge requirements. Owner Travis Morrison reports the only other alternative is to have sand and gravel shipped in from more than 150 miles away from the Missouri River. Shipping doubles the price of that material for every 35 miles of travel. In this case, sand could cost up to \$85 per ton, which is not a viable option as it would be reflected in construction costs. Currently, adequate supplies of sand and gravel exist to meet growth demands in the watersheds within the Outstanding State Resource Waters in the Ozarks, as this region is not experiencing the economic growth demands when compared to Branson, St. Louis or Kansas City.

Mining and economic development projects in the watersheds within the Outstanding State Resource Waters are subject to either no discharge requirements or shall not cause the current water quality in the streams to be lowered. These mine sites or development projects are no different than others. However, the water protection standards have stricter requirements compared to other portions of the state. Operators in the Ozarks want universal and fair treatment for all mine operators in the state. Operators inform the department to keep in mind the impacts the water quality standards have on economic development as these decisions affect day-to-day operations. Operators in the Ozarks are managing their business on a thin line and believe extra conditions imposed on their operation are unfair circumstances. There are a number of websites that provide free aerial photographs, allowing operators to locate isolated gravel bars.

# METALLIC MINERALS

### **Introduction and Purpose**

The Metallic Minerals Waste Management Act, enacted into law in 1989, gives regulatory authority to the director of the department to have and exercise all powers provided in sections 444.352 – 444.380 of this act. The Metallic Minerals Waste Management Act regulates disposal of waste from metallic minerals mining, beneficiation and processing. Some of the staff director's duties are to secure appropriate staff, coordinate existing environmental programs, issue permits, conduct inspections, manage fees, maintain records of management practices, seek additional funds, publish rules and pursue appropriate enforcement actions. The minerals covered by the Metallic Minerals Waste Management Act are those minerals or ores containing lead, iron, zinc, copper, gold and silver. After Aug. 28, 1989, active metallic minerals waste management areas operating under a National Pollutant Discharge Elimination System permit, or dam safety registration, or both, were required to submit a Metallic Minerals Waste Management Permit within six months, or within 90 days after filing an application for a National Pollutant Discharge Elimination System construction permit or dam safety construction permit, whichever is applied for first. The operator applied to the staff director for a metallic minerals waste management area permit. Today, operator applications contain but are not limited to a schedule and plan for closure and inspection-maintenance of the waste management area. Operators will implement the plan when the useful operating life of the waste management area is complete or when there is permanent cessation of the operation.



The Doe Run Company, Buick Mine.



Teck American Incorporated, Magmont Mine, Iron County.

### **Permitting**

In 1991, the department issued 11 permits to operators under The Metallic Minerals Waste Management Act. During 2001 and 2002, the Land Reclamation Program continued the five-year review of the metallic minerals waste management permits. In 2002, the only underground iron ore producer, the Pea Ridge Iron Ore Company transferred their 180-acre permit area to an entity by the name of Upland Wings Inc. Upland Wings was bought out by Pea Ridge Resources in 2011. Pea Ridge Resources is conducting studies to determine if mining will resume. Additionally, the tailings at Pea Ridge are being studied for recovery of magnetite and rare earth elements. In December 2017, the Pea Ridge Iron Ore Mine went through a series of court judgments and a receiver has ownership of the mine. Mr. Jim Kennedy is working through the court system to regain ownership of the Pea Ridge Iron Ore Mine. The court proceedings will become final in January 2020, and Mr. Kennedy plans to start mining tailings out of the impoundment.

Metallic Minerals Waste Management permit applications consist of financial assurance information and detailed waste management area closure and inspection-maintenance plans. The plans establish and explain the technical steps proposed to accomplish and maintain closure after mining and waste disposal is completed. Issues addressed in the plans include the following:

- The design and construction of waste control structures and tailings dams.
- The characterization of waste products.
- The methods for control and protection of surface water.
- The methods for protection of ground water and aquifers.
- The geology and seismicity of the area.
- The potential of subsidence.
- The reuse and off-site removal of wastes.
- The surface reclamation of waste management areas.

During the ongoing permit application review and five-year review of the closure and inspection-maintenance plans, Land Reclamation Program staff coordinate permitting with the other programs within the department involved with the metallic minerals waste management areas. They include Missouri Geological Survey's Geological Survey Program and Environmental Quality Division's Air Pollution Control Program, Solid Waste Management Program, Hazardous Waste Program, and the Water Protection Program. This coordination process affords other program staff to review and comment on the technical aspects of the plans so that all of the department's issues may be incorporated into the permit.



The Doe Run Company, Herculaneum Slag Pile, Jefferson County.

The Land Reclamation Program was involved with the department-wide inspection and surveillance activities performed at The Doe Run Company's Herculaneum smelter. In May 2001, the department, Environmental Protection Agency and The Doe Run Company signed a voluntary administrative order on consent. The order requires the company to conduct certain response actions to abate an imminent and substantial endangerment to the public health, welfare and environment.

The Land Reclamation Program has been monitoring the construction of a containment berm around the perimeter of the current slag pile, which was



The Doe Run Company, Sweetwater Mine, Reynolds County.

required in the order. Construction of the berm has been underway since spring 2007. The Herculaneum smelter closed Dec. 31, 2013, and no longer will produce slag.

During this reporting period, The Doe Run Company has been updating the five-year closure and inspection-maintenance plans for the following mines: Herculaneum and Brushy Creek. Brushy Creek mine is expanding the long term-waste management boundary up to a total of 1,180-acres from a previous total of 242 acres.

The Brushy Creek five-year review and permit expansion is complete.

### **Inspections**

Typically, inspections are performed semi-annually on the 10 metallic minerals waste management permit areas within Missouri. During the course of these inspections, all aspects of each company's permits are evaluated. The main focus of these inspections is to assess the company's compliance with virtually every environmental law that is administered by the department. The Land Reclamation Program is entrusted as the coordinating agency within the department for each active metallic mineral producer currently operating in Missouri. It is the program's responsibility to act as the liaison for the other programs within the department and each metal producer to ensure continuing compliance with all applicable state environmental laws.

Actual on-the-ground reclamation does not begin at these sites until mineral production ceases, and mine closure begins.

During 2001 and 2002, three more facilities ceased production. The Doe Run Company's Viburnum mine and Buick primary smelter also ceased production. The Doe Run Company's Glover smelter has received approval from the department for closure of the Doe Run slag pile and the ASARCO Slag Pile. The closure and inspection-maintenance plans for these mines and smelters are either being reviewed by the department at this time or the department is waiting for the submission of revised closure plans for review and approval.



Glover Asarco slag pile in background, Iron County.

Asarco Inc. owned the facility from the 1960s until 1998 and began conducting investigation and cleanup of contamination from past smelter operations pursuant to a Sept. 6, 1994, Consent Decree filed in Iron County Circuit Court. Asarco was performing site-wide corrective action under the Consent Decree until 2004 when those activities ceased due to Asarco's financial condition. Asarco filed for Chapter 11 bankruptcy in 2005.

As part of the Asarco bankruptcy proceedings, the department's Hazardous Waste Program worked with the Missouri Attorney General's Office to evaluate information on potential remedial options and related costs resulting from releases to the environment attributable to Asarco. A report titled, Former Asarco

Smelter, Glover, Missouri, Expert's Preliminary Opinion Concerning Remediation Costs, July 26, 2007, was prepared by department staff in support of bankruptcy mediation proceedings conducted in early September 2007, in Kansas City, Missouri. These proceedings spawned discussions between the department, Attorney General's Office, and The Doe Run Company regarding application of any funds received by the state of Missouri through the Asarco bankruptcy process. These discussions led to the development of a voluntary agreement (the Glover Site Project Trust Agreement) between the department and The Doe Run Company which was executed Sept. 7, 2011. This agreement is designed to allow The Doe Run Company to utilize the funds recovered from the bankruptcy proceedings to perform work that would otherwise have been required of Asarco under the 1994 Consent Decree. The summary judgment dated Nov. 11, 2013, ordered allocation of the bankruptcy claim to be disbursed to the Missouri Hazardous Waste Fund and to the Trustee of the Glover Site Project Trust.

Funds deposited in the Missouri Hazardous Waste Fund are used to cover the department's ongoing oversight costs including document review and approval, site visits, and inspections. Funds from the Glover Site Project Trust are being used for the design, consolidation and closure of the former Asarco slag pile, development and implementation of the Phase I Remedy Investigation Work Plan, development and implementation of interim corrective measures and a Corrective Measures Study. Ultimately, funds will be used for remedy implementation and long-term remedy operation, maintenance and monitoring as part of the department's oversight.

Reclamation efforts at the Glover Facility represents years of efforts from the department, Attorney General's Office, and court proceedings. Jones Railroad Repair was awarded the contract to reclaim the Glover Slag Pile. Reclamation on the Asarco Glover slag pile is now complete and blends in well with the surrounding hill sides.

### **Enforcement**

To date, four enforcement actions under the provisions of the MMWMA have been necessary by the Land Reclamation Program. Enforcement actions were at two smelters and two mines. These actions included violations for construction of a waste management control structure prior to department approval, the failure of two facilities to contain metallic mineral wastes within their approved waste management areas and the failure of a now bankrupt facility for failure to submit annual permit fees.

Enforcement under this law is significantly different from enforcement under either the coal or industrial minerals units of the program. When it becomes necessary to issue a citation to any of the metal producers, the authority to do so rests solely with the director of the department. Enforcement is authorized by law only after attempts to eliminate the violation through conference, conciliation and persuasion have been exercised and exhausted. In 2010 and 2011, the department and Attorney General's legal staff worked with Doe Run in negotiation settlement concerning The Doe Run Company's Sweetwater Mine. These negotiations produced an enhanced environmental protection plan that goes above the requirements in The Metallic Minerals Waste Management Act.

The Land Reclamation Program is working with Missouri Cobalt through conference conciliation and persuasion to obtain a Metallic Minerals Waste Management Permit. This mine is located near Fredericktown and is mining the tailings left over from previous processing of copper, nickel, iron, zinc, and cobalt ore. Mining and processing of the tailings started in 2019. There are plans to dewater and reopen the underground mine.

### **Bonding**

Under The Metallic Minerals Waste Management Act, Section 444.368, before a permit can be issued, the operator shall file a demonstration of financial assurance in the form of a bond, certificate



Madison Mine, Madison County.

of deposit, letter of credit, insurance, company guarantee, escrow agreement or other form of financial assurance as approved by the staff director. Any financial assurance instrument shall be in such form as the director prescribes, to the benefit of the state of Missouri, conditioned that the operator shall faithfully perform all terms of the permit and the requirements of sections 444.352 to 444.380 RSMo. Upon completion of the terms of the permit and

closure and inspection-maintenance requirements in sections 444.352 to 444.380 RSMo, the financial assurance instrument may then be released from the benefit of the state of Missouri, back to the operator.

The financial assurance instrument shall be signed by the operator and shall be in the penal sum of \$1,000 for each acre or fraction of an acre of the metallic minerals waste management area, but not less than \$20,000 for each permit. No financial assurance instrument shall be canceled or terminated by the operator except after no less than 90 days' notice and substitution by some other financial assurance approved by the staff director.

In the event a company guarantee is furnished, it shall be in the form of a letter, duly executed by an officer of the company, guaranteeing the required amount of financial assurance, accompanied by a financial test statement demonstrating ownership of real property or mining rights in Missouri of an assessed valuation of at least three times the amount of required financial assurance.

# **ORGANIZATION**



## Land Reclamation Program Director and Missouri Mining Commission Members

Larry Lehman, Staff Director Land Reclamation Program

### MISSOURI MINING COMMISSION

### **Public Members**

### Gregory Haddock, Ph.D., Chairman

Associate Provost of Graduate Studies and Special Programs
Northwest Missouri State University

Mike Larsen, RG, Vice Chairman

### Leslie Gertsch, Ph.D.

Associate Professor of Geological Engineering Missouri University of Science & Technology

One Vacancy, Surface Mining

One Vacancy, Subsurface Mining

### **Statutory Members**

### Aaron Jefferies, Designee

Missouri Department of Conservation

### Joe Gillman, State Geologist, Director

Missouri Geological Survey
Missouri Department of Natural Resources

### Chris Wieberg, Director

Clean Water Commission
Missouri Department of Natural Resources

### Information on the Internet

### Missouri Department of Natural Resources

Department Home Page	.dnr.mo.gov
Land Reclamation Program	.dnr.mo.gov/geology/lrp
Land Reclamation Program Forms	.dnr.mo.gov/forms/#LandReclamation
The Complete Missouri Mining Law	.revisor.mo.gov/main/OneChapter.aspx?chapter=444
Code of State Regulations (see Division 40)	.sos.mo.gov/adrules/csr/current/10csr/10csr

### U.S. Department of the Interior, Office of Surface Mining

Office of Surface Mining, Washington D.C. ......osmre.gov
Office of Surface Mining,

Mid-Continent Regional Coordinating Center, Alton, Ill. .....mcrcc.osmre.gov

### Other Mining and Reclamation Organizations

Nothing in this document may be used to implement any enforcement action or levy any penalty unless promulgated or authorized by statute.



Capital Materials, Urich Quarry, Henry County.



PO Box 176, Jefferson City, MO 65102-0176

800-361-4827 or 573-751-4041

dnr.mo.gov/geology/lrp/mineralsandmining.htm